



Cumbria MAPPA Annual Report

Protecting people in Cumbria from sexual and violent offenders

Welcome to the 2010 annual report on Cumbria's Multi-Agency Public Protection Arrangements (MAPPA).

Now in its ninth year, MAPPA continues to provide a framework for managing the risks to the public presented by sexual and violent offenders.

The number of sexual and violent crimes committed represent a small proportion of the total recorded crime in Cumbria, but for the victims and their families they inevitably cause a great deal of fear and concern.

It is with this in mind that protecting the public from offenders who carry out these crimes, and meeting the needs of victims, remain high priorities in Cumbria for the Police, Probation and Prison Services.

Public protection continues to receive high profile coverage nationally and remains a challenging issue for Cumbria MAPPA. We accept that the public expect us to do everything within our powers to reduce the risks presented by sexual and violent offenders, whilst at the same time recognising that we must make the most efficient use of our finite resources.

By embracing joint working within MAPPA we can communicate more effectively, reduce duplication and ensure a strong corporate response. No single agency can tackle these challenges alone and it is vitally important that agencies continue to support and inform the MAPPA process. This way, together, we believe we are able to offer the best protection for the public of Cumbria.

This year has been an important year for public protection in Cumbria, with significant progress being made within MAPPA. During the course of 2009/10 Cumbria Constabulary and Cumbria Probation Service reviewed the approach to public protection and made considerable investment in the way we approach MAPPA. This will lead to better co-ordination, information sharing, assessment and management of sexual and violent offenders.

The working arrangements with partners in Cumbria make a vital difference to the success of MAPPA. This continues to strengthen, and Cumbria is seeking to produce a shared vision and performance framework in 2010/11.

This Annual Report reflects the contributions made by all of the agencies involved in MAPPA across Cumbria, and sets out our commitment to you, to continue to develop strong partnerships and explore new ways of working to face the challenges of protecting the public from serious offenders.

We hope you will find the report informative and that it helps answer some key questions about community safety and public protection arrangements in Cumbria. Use the menu bar on the left hand side of this page to navigate around the MAPPA Annual Report 2010.



Craig Mackey *Alan Scott* *Annette Hennessy*

Pictured: Chief Constable Craig Mackey, Regional Manager for Custodial Services Alan Scott and Chief Executive of Cumbria Probation Trust Annette Hennessy.



About Cumbria MAPP

What is MAPP?

MAPP is a set of arrangements to manage the risk posed by certain sexual and violent offenders. They bring together the Police, Probation and Prison Services in Cumbria into what is known as the 'MAPP Responsible Authority'.

A number of other agencies are under a duty to co-operate with the Responsible Authority. These include: Children's Services, Adult Social Services, Health Trusts and Authorities, Youth Offending Teams, local housing authorities and certain registered social landlords, Jobcentre Plus, and electronic monitoring providers.

The purposes of MAPP are:

- to ensure more comprehensive risk assessments are completed, taking advantage of co-ordinated information sharing across the agencies; and
- to direct the available resources to best protect the public from serious harm.

How does MAPP work?

Offenders eligible for MAPP are identified and information is gathered/shared about them across relevant agencies. The nature and level of the risk of harm they pose is assessed and a risk management plan is implemented to protect the public. In most cases, the offender will be managed under the ordinary arrangements applied by the agency or agencies with supervisory responsibility. A number of offenders, though, require active multi-agency management and their risk management plans will be formulated and monitored via MAPP meetings attended by various agencies.

Who are MAPP-eligible offenders?

There are 3 categories of offender eligible for MAPP:

Category 1 - Registered sexual offenders: Sexual offenders who are required to notify the police of their name, address and other personal details and notify the Police of any subsequent changes;

Category 2 - Violent offenders: Offenders sentenced to imprisonment/detention for 12 months or more, or detained under hospital orders. This category also includes a small number of sexual offenders who do not qualify for registration and offenders disqualified from working with children; and

Category 3 - Other Dangerous Offenders: Offenders who do not qualify under categories 1 or 2 but who currently pose a risk of serious harm, there is a link

between the offending and the risk posed, and they require active multi-agency management.

How are they managed?

There are 3 levels at which offenders are managed which are based upon the level of multi-agency co-operation required to implement the risk management plan effectively. Offenders will be moved up and down levels as appropriate:

Level 1 - Ordinary Management: These offenders are subject to the usual management arrangements applied by whichever agency is supervising them. But this does not rule out information sharing between agencies, via ViSOR and other routes.

Level 2 - Active Multi-agency Management: The risk management plans for these offenders require the active involvement of several agencies via regular multi-agency public protection (MAPP) meetings.

Level 3 - Active Multi-agency Management: As with level 2 but these cases additionally require the involvement of senior officers to authorise the use of special resources, such as police surveillance or specialised accommodation, and/or to provide ongoing senior management oversight.

What is the role of the Strategic Management Board?

Senior representatives of each of the agencies involved in MAPPA form a Strategic Management Board (SMB) which meets at least quarterly to monitor the arrangements and direct any necessary improvements.

The following agencies are represented at Strategic Management Board meetings:

- Police
- Probation Service
- Prison Service
- Children's Services
- NSPCC
- Mental Health Services
- Lay Advisers*
- NHS Cumbria
- Adult & Cultural Services
- Cumbria Youth Offending Service
- Local Safeguarding Children's Board
- Cumbria Partnership NHS Foundation Trust
- Criminal Justice Board
- Electronic Monitoring
- CASS (Cumbria Action for Social Support)
- Jobcentre Plus

*The Responsible Authority is required to appoint two 'lay advisers' to sit on their management board. The lay advisers act as independent yet informed observers; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring their understanding and perspective of the local community to the table – where they must reside or have strong links.

Key Objectives

MAPPA's key objectives in Cumbria are as follows:

- To ensure a consistent delivery of MAPPA across Cumbria.
- To improve the use of ViSOR – the Violent and Sexual Offenders Register – and monitor its performance.
- To ensure that MAPPA/MARAC issues are considered when managing offenders.
- To monitor the performance of MAPPA.
- To develop a communication strategy that will keep partner agencies and the public informed about the work of MAPPA.
- To ensure RA & DTC staff receive sufficient training & support to carry out their role in MAPPA.
- To ensure that MAPPA practitioners within the Police and Probation receives sufficient support and training to carry out their role in MAPPA.

ViSOR

ViSOR is an IT system for the management of people who pose a serious risk of harm to the public. Since implementation of ViSOR the three MAPPA Responsible Authority agencies - Police, Prison and Probation - are able to work on the same IT system which enables the sharing of risk assessments and risk management information on individual violent and sex offenders in a timely way to reduce re-offending.



MAPPA Case Studies

We have included a number of real life case studies in this report to demonstrate how MAPPA works to protect people from sexual and violent offenders. Some details have been altered slightly to protect the identities of the people involved.

CASE STUDY 1

Background

A 24-yr-old man with a history of violence was imprisoned after being convicted of harassment, assault, sending an indecent image of a female via his mobile phone and breaching his Sex Offender Registration requirements.

When he was released from prison a risk assessment showed that he posed a high risk of serious harm to his ex-partner and other young females in the community. He also had learning difficulties.

On release from prison he was referred to MAPPA as there was some concern that he would not engage with the Learning Disabilities Service and that his level of risk was increasing.

Risk Assessment and Management

The offender had started to express an intense interest in young females so a risk assessment was conducted to establish the offenders' current state of mind and whether part of the management plan could include proactive involvement of the Learning Disability Service.

MAPPA sought the advice of the specialist forensic nurse attached to the local service, who arranged to assess and monitor the offender. The offender was also referred for further mental health assessments and consideration for possible detention under the Mental Health Act.

MAPPA continued to meet regularly to review his behaviour and assess the findings of the specialists involved with the offender.

Outcome

Following a review of his treatment it proved possible to stabilise the offender in the community. There was no evidence found to suggest that he was planning to engage in further offending but the police continued to monitor any intelligence and his clinical/care team provided treatment, support and clinical monitoring of the known risk areas.

The final MAPPA meeting established that this man was engaging with the Learning Disability Service and the risks that he posed had reduced, but there was still potential for those risks to increase.

One of the actions of that final meeting was to hand over responsibility for assessing, monitoring, evaluating and managing the risks to the Multi Agency Risk Evaluation (MARE) system. MARE is a clinically led forum that deals with high risk patients within the Mental Health and Learning Disabilities Service, who consider the appropriateness of clinical care or whether individuals should be referred back to the criminal justice system.

CASE STUDY 2

Background

A comprehensive safety package had to be created to protect the public from a man being released from prison where he had served a sentence for physical and sexual assaults.

He would be released under strict conditions which meant that for a year he could be rapidly arrested and returned to prison if it was felt that he caused a serious risk.

Risk Assessment and Management

A MAPPA meeting was held prior to his release to draw up the conditions that he would have to abide by to remain in the community. This was attended by representatives from the Police, Probation and relevant housing association.

The agreed conditions were:

- Prevented from having any child under the age of 16 at his home address.
- Not to stay at any address at which there was a child under 16.
- Not to approach or communicate with any child under 16.
- Not to have any unsupervised contact with a child under 16.
- Not to work or seek to work in an environment that would bring him into contact with children, this included charity work.
- Not to possess a computer.
- Not to use a computer except for work.
- Not to have a mobile phone that could take photographs or access the internet.
- Not to access the Internet.
- Not to enter or be in sight of swimming pools.
- To inform Offender Manager of any developing personal relationships.
- To report to his supervising officer as directed.
- To live where directed.
- To be of good behaviour.

The above conditions would last for the licence period of a year. Failure to comply with any of these would result in a warrant being issued for his immediate return to prison.

In addition to the above the MAPPA meeting was informed of the following:

That the offender would have to register with the local police under the terms of a Sex Offender Notification Requirement for life. Failure to comply with this would lead to his arrest and prosecution.

He would also be subject to a Sex Offender Prevention Order for 10 years, which means the Court has prohibited him from certain activities, and any breach of those would be a Criminal Offence resulting in a further conviction and sentence. Local schools, shopping centres, libraries etc were notified of his release and description so that relevant people could report his behaviour to the police if he breached his conditions.

Outcome

The man continues to be managed in the community. He has not reoffended.

CASE STUDY 3

Background

Mark (not his real name) is a 22 year old man serving a sentence for a violent offence and is subject to MAPPA. He is assessed as high risk of harm to children and to known adults and is also required to sign the Sex Offender Register.

He was convicted of two offences of sexual activity with a child in 2007 and the female victim was also the victim of his current violent offence. Mark had previously committed a violent offence against a 12-yr-old girl in 2004.

At the time of his imprisonment, his partner (and victim) was 17-yrs-old and in the early stages of pregnancy with their child.

Mark transferred to Haverigg in the autumn of 2008.

Risk Assessment and Management

Following a risk assessment, restrictions were placed on who Mark could have contact with through phone calls, letters and visits while in prison. From his arrival at Haverigg he constantly attempted to contact his partner, despite assuring his caseworkers in the prison that he was aware of the restrictions imposed on him. Intelligence was received that he had received a visit from his partner at a previous establishment where she had gained entry to the prison apparently using false identification.

Mark's caseworker explained to him that given his partner was aged 17 she would not be allowed to visit him, because she was also the victim of his offending. When the baby was born Mark applied to have contact with his child and in consultation with the Police and the Probation Service this request was declined by the prison.

All assessments for child contact are based on the best interests of the child – it was not thought to be in the child's best interests to have any contact with Mark. Before Mark was released back into the community it became clear that he intended setting up home with his partner and their child.

Outcome

The case was managed through MAPPA and the agencies involved ensured that the child was protected despite Mark and his partner wanting to live together. The information from the prison was essential in ensuring a robust risk management plan was put in place.

Support was given to his partner as a victim of his offending but it was explained clearly to her that there were sufficiently serious concerns for the safety of her and

the baby that should she choose to live with Mark then the baby would be taken for its own safety.

Domestic abuse cases sometimes result in victims wishing to maintain contact with the perpetrators during custody and on release. Sound public protection arrangements and all the agencies working together ensure that the risks to the public, and particularly to children, are effectively managed.



MAPPA initiatives in Cumbria

This page contains details of some of the main initiatives successfully implemented by Cumbria MAPPA to improve the service to the local community:

Strengthening links between partner agencies

Cumbria's MAPPA arrangements have strengthened links and safeguarding arrangements during 2009/10 with the Local Safeguarding Board, Domestic Violence Board and Criminal Justice Board.

2010/11 will see the benefits of further development in the joint partnership intelligence unit, now created at Cumbria Police Headquarters in Penrith. This will provide clear benefits for public protection in Cumbria and provide a platform for high quality service to meet the revised MAPPA guidance 2009. This reflects considerable investment by Cumbria Constabulary and Cumbria Probation Service.

In addition, the area will see the benefits of the implementation of joint partnership processes for MARAC (Multi Agency Risk Assessment Conference) and MARE (Multi Agency Risk Evaluation), which will compliment the MAPPA process and implement work on victims and those individuals outside the MAPPA system.

Violent and Sexual Offenders Register – using technology to protect people

The Violent and Sexual Offender Register, or ViSOR as it is known, is the restricted data base used to store all the information about offenders who commit relevant sexual and violent offences. It is also used to record all Risk Management Plans and decisions made around the management of these individuals.

In Cumbria it is used by all three Responsible Authorities - Police, Probation and Prison Service - allowing them to share information in a reliable manner. The more that separate agencies know about individual offenders, the more effective is the management.

In a major step forward the supervisory responsibility for ViSOR has now been centralised at Police Headquarters in Penrith, which provides greater continuity and efficiency in the management of offenders.

If a Police Officer on patrol wishes to know anything about an offender, all the information they require is at hand, including the details of the specific risks and the contact details of all the people involved in the management of the individual. Managing dangerous offenders is all about identifying risks, making decisions and putting together plans to deal with them. ViSOR is at the heart of this and contributes to reduce further offending and protect the public.

ViSOR doesn't stand still, and is continually being developed to keep pace with the challenges all agencies face in managing offenders.

Victim Contact Scheme – ensuring the feelings of victims are considered

The National Probation Service in Cumbria continues to provide an important service to eligible victims of crime through the Victim Contact Scheme. In many instances relevant cases fall within MAPPA, so victim liaison officers are invited to attend meetings where they are able to provide a victim perspective, to ensure their views are properly considered.

Around 45 per cent of eligible victims contacted after an offender has been sentenced in court choose to join the scheme, which means they are kept informed about when the offender is being released from prison and how they will be managed in the community.

It also, more critically, gives them a voice when these issues are being considered. Victim liaison officers receive positive feedback from eligible victims who value the opportunity to have their say and be kept informed about an offender's progress through the system.

Cumbria Probation Service is committed to maintaining this vital service to victims of serious crime.

Haverigg Prison - preparing for an offender's release

Her Majesty's Prison in Haverigg, near Millom, is involved with MAPPA. They house a number of offenders who will be managed by the process when they leave prison, so have a Risk Management Team with representatives from the National Probation Service, Cumbria Constabulary's Intelligence Unit and Her Majesty's Prison Service. They also employ a Public Protection Co-ordinator who manages monthly meetings and case reviews and oversees the monitoring of prisoner mail, visits and phone calls where appropriate.

All new prisoners are assessed to establish the level of risk of harm they pose to members of the public and are allocated to an Offender Supervisor. Their details are also entered onto the ViSOR computer system where appropriate, so that the information can be shared with other agencies, and comprehensive reports are produced detailing prisoner behaviour, so that the level of risk can be monitored. The aim of this process is to ensure that agencies stay informed about when offenders are to be released back into the community, so that the relevant protection can be put in place at an early stage.

Supporting offenders and holding them accountable for their actions
In the last year, MAPPA in Cumbria has worked in partnership with Circles UK, a national charity set up to encourage the development of Circles of Support and Accountability.

The Circle is a group of specially trained volunteers, which is set up around a sex offender who is leaving prison or living in the community. It balances the needs of the community to be protected, with the needs of the offender to be supported. The Circle is both a support and a safety mechanism, supporting the offender and holding them accountable for their actions.

At the centre of the Circle is the ex-offender, the core member, who is involved from the beginning and included in all decision making and, like other Circle members, signs a formal contract committing themselves to the Circle and its aims.

Comprising people from the local area, the Circle creates a small community within the wider community in which the core members can grow in self-esteem and develop healthy adult relationships - all necessary if the ex offender is to fully benefit from a treatment programme.

The Circle relates to others such as family members, treatment professionals, the Probation Service, Cumbria Police, self-help groups and educators. It is supported by professional staff. The Circle is fully informed of the core member's past pattern of offending and while supporting the ex-offender to settle into the community, it also holds them to account, helping them to recognise and so move away from patterns of thought or behaviour which could lead to re-offending.

We plan to continue working with offenders in this way, and anyone who requires more information about Circles or how they can support our local Circles project can visit the website at www.circles-uk.org.uk.

Securus – monitoring the way offenders use computers

The internet is increasingly used by offenders to target victims. Cumbria MAPPA is helping tackle this by using a new piece of software called SECURUS to monitor the use of offenders' home computers by searching for key words or phrases that might indicate a child protection issue or cause for concern.

The system takes screenshots of the offender's computer, which can then be monitored by MAPPA and appropriate action taken if necessary.

SECURUS works with the Lucy Faithfull foundation, a registered charity that advises and consults with professional groups involved in preventing and responding to child sexual abuse. It is particularly concerned with improving risk assessment, treatment provision and public education.

It provides another tool to make Cumbria a safer place to live and visit.

For further information visit the following websites:

www.securus-software.com/police

www.lucyfaithfull.org

Managing risk by providing accommodation for homeless offenders

Cumbria Action for Social Support (CASS) is an independent charity providing a broad range of accommodation services to homeless offenders or those at risk of offending across North and West Cumbria. CASS in its present form was established in the early 1990s.

CASS delivers a whole range of services including:

- The Big Lottery Advice scheme, which provides advice and guidance on housing related matters in every probation office within the area – this can be either a quick intervention or a longer term period of support up to three months.
- Supported accommodation in either shared or self contained units managed by CASS but provided by the local Housing Associations for up to two years.

- Floating support for people who have their own accommodation but have housing related support needs e.g. rent arrears, benefit issues, victims of anti-social behaviour, or experienced domestic violence and/or abusive relationships.

In North Cumbria, CASS has developed close links with the Probation service who manage a number of high risk offenders that are subject to the MAPPA process. Representatives from CASS attend MAPPA meetings to access and provide safe and secure accommodation for offenders. They also ensure that their rights are fully explored in relation to homelessness legislation while making sure public protection is maintained.



Who is involved in Cumbria MAPP?

Many agencies are involved in managing the risks posed by sexual and violent offenders across the county, with Cumbria Police, Cumbria Probation Service and Her Majesty's Prison Service North West taking the lead. All staff in these agencies contribute towards the MAPP processes, but some specialists are also involved. On this page, the agencies involved have provided further details about their role in MAPP and achievements they have made over the past year:

Cumbria Constabulary

Detective Superintendent Andy Slattery, who is in charge of Cumbria Constabulary's Public Protection Unit, said: "The past year has seen the strengthening of MAPP processes in Cumbria with far greater integration of Police and Probation offender management. The Constabulary is very fortunate to have a joint Police/Probation MAPP unit situated at Police Headquarters in Penrith, where police officers work together with the MAPP Coordinator and Administrator and a Senior Probation Officer to assess all potential MAPP cases and develop management strategies across both agencies.

"Developments in 2010 have included training for all MAPP Strategic Management Board members, training for MAPP Chairs and minute takers and training is currently being rolled out for all offender managers in Police, Probation and the Youth Offending Service. The detail of the most recent MAPP Guidance document is now well established in the Constabulary's offender management processes and officers continue to look for new and innovative ways to reduce risk to the community.

"The further offending rates of MAPP subjects in the county are very low and the public can have confidence in the way in which offenders are managed in the community.

"It is absolutely crucial that all Responsible Authorities and Co-operating Agencies work together effectively to share information and conduct accurate risk assessments of those individuals who pose a threat to the community.

"Where threats are identified the Constabulary has a range of tactical options from obtaining Sexual Offending Prevention Orders (SOPOs) to high visibility policing to covert surveillance and all available resources can be deployed to monitor the activities of high risk individuals.

"The Chief Constable, Mr Mackey, has indicated that Protecting the Public is the primary aim of the Constabulary and together with partner agencies in MAPP the Public Protection Unit is key to delivering this pledge."

Prison Service

Regional Manager for Custodial Services in Cumbria, Alan Scott, said: "Prisons work closely with police and probation colleagues and the Prison Service is a key agency within MAPPA, ensuring arrangements are in place to assess and manage the risks posed by offenders subject to MAPPA.

"The management of high-risk offenders in custody, the gathering and sharing of relevant information with partner agencies and participation in MAPPA is of great importance. Prisons are responsible for ensuring all relevant agencies are aware of discharge arrangements, especially any unexpected changes in release dates.

"Significant progress has been made in 2009/10 in the way prisons contribute to the efforts to protect the public, including better information sharing between agencies and the commencement of an innovative pilot scheme aiming to further improve information flow about the most high risk offenders.

"I look forward to building on the success and achievements in partnership working to protect the public in Cumbria."

Probation

Annette Hennessy, Chief Executive said: "The past year has been a period of significant change for Cumbria Probation, with the transition to a Trust on 1 April 2010. Notwithstanding the changes we have maintained a strong reputation for effective public protection work and have continued to demonstrate our ability in reducing and managing the risk offenders pose to the public.

"As a result of the continued effective multi agency working arrangements, I am pleased to report that no serious further offences were committed by any offender being managed under MAPPA in Cumbria this year.

"Cumbria Probation committed a permanent full-time resource to the multi-agency Public Protection Unit based at Police Headquarters in Penrith. This has supported our commitment to MAPPA and ensures that there are efficient information sharing channels between the Responsible Authorities.

"Circles Cumbria is now firmly established, with two circles in operation during the year.

"Cumbria Probation is a key contributor to making Cumbria a safe place to live and work. In collaboration with our partner agencies we will continue to improve performance and develop innovative ways to make Cumbria a safer place to live and work.

"Cumbria Probation Trust takes over from Cumbria Constabulary responsibility for chairing the MAPPA SMB during 2010-11 and will consolidate and drive forward the reputation for expertise and professionalism in Public Protection currently provided for the people of Cumbria."

Local Safeguarding Children's Board

Lynda Maudlin, Manager of Cumbria's Local Safeguarding Children Board (LSCB), said: "This board continues to be the statutory body with the lead responsibility for co-ordinating and ensuring the effectiveness of local work to safeguard and promote the welfare of children.

"All agencies providing services for Cumbria's children and young people are represented on the LSCB and are united in their commitment and duty to delivering the goals set out in their plan entitled 'Every Child Matters'.

"Cumbria LSCB will continue to work closely with the MAPPA team to ensure that the safeguarding of children is addressed in all of their business planning activity."

Lay Advisers

Lay Advisers are members of the community who act as independent yet informed observers at MAPPA meetings; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring to the table their understanding and perspective of the local community – where they must reside or have strong links.

Leo, a Lay Adviser from Cumbria, has this to say about his role in MAPPA: "My role is not to represent any particular constituency but to look at the work of MAPPA from a lay perspective. There is no doubting the dedication and skill of the professionals involved, but many have other significant responsibilities.

"A lay adviser is able to focus entirely on the main task in hand and brings to deliberations a healthy degree of scepticism and challenges the wisdom of those who are much closer to the daily stress of the demanding work in this area of criminal justice.

"Most of the time there is little call for any direct action by me. It is quite clear that the Responsible Authorities are liaising more closely now than just a few years ago and attendance at meetings by other agencies has improved significantly. In particular, the appointment of a co-ordinator working out of Cumbria Police Headquarters has increased the effectiveness of the overall effort.

"For my own part I have continued to attend relevant conferences and training events, which helps me understand the nature of offences, offenders and victims. Additionally, by observing MAPPA meetings, I am able to see how the process aims to minimise the risk of harm to anyone in Cumbria.

"I am pleased to be able to say that the role of Lay Adviser is challenging and worthwhile. Those with the statutory responsibility for the work in our County are doing a good job, despite the usual problems of resource allocation."

If you are interested in becoming a Lay Adviser, or would like more information, contact the MAPPA Coordinator on 01768 217648.

Youth Offending Service

There are many ways in which the Cumbria Youth Offending Service continues to be committed to the MAPPA ethos and processes, both strategically and in practice.

Firstly, its attendance is 100% at the MAPPA Strategic Management Board, which shows a high level of commitment from the organisation.

Secondly, this strategic commitment is reflected in practice within the Service where it manages the risk that some of the clients present, by undertaking an effective assessment. This assessment process is supported internally by the development of a more robust risk management framework that not only identifies MAPPA candidates, but helps to ensure that effective plans are in place for the protection of the public.

In addition, the Service chairs the multi-agency 'Prevent and Deter' meetings where potential serious offenders of the future are identified and suitable support and enforcement packages are agreed among partner agencies in order to reduce risks at an early age.

The Service is also an active partner in the very successful Scawfell Project, which tackles prolific and priority offenders.

Thirdly, most of the risks presented by MAPPA candidates are managed by the Service by using the expertise of their multi-agency staff that consists of Health & Community Practice Nurses, Police Officers, Social Workers, Education workers, Probation Officers and core Youth Offending Service staff.

The expertise of the staff team will be enhanced further by the roll out this coming year of specialist MAPPA training designed for the Youth Offending Service. This training will be co-delivered by Mappa co-coordinator, the Probation Trust and the Youth Offending Service.

Finally, although the number of children and young people subject to the MAPPA process remains small, they are determined to continue to work closely and effectively with all their partner agencies to protect the public from the risk of harm that this small number do present.

Children's Services

Children's Services is the largest directorate in the County Council and a lead agency in ensuring children are safe – both through its social care (social work) teams and its support to safeguarding in Cumbria schools. We have an excellent record of close working with our Police and other colleagues in child protection and the management of adults who pose a risk to children.

This year Children's Services has strengthened its representation on the MAPPA Strategic Management Board and, as part of a change in local management, is committed to forging even more effective links between all of us involved in public protection at local levels. This will involve not just awareness raising with our locally based staff, but in Cumbrian schools and colleges.



MAPPA STATISTICAL INFORMATION 2009/10

Number of MAPPA eligible offenders at 31 March 2010:

	Level 1	Level 2	Level 3	TOTAL
Category 1: Registered Sexual Offenders	295	3	0	298
Category 2: Violent offenders	108	2	0	110
Category 3: Other Dangerous Offenders	N/a	5	0	5

Enforcement for offenders managed via MAPP meetings

Returned to custody for breach of licence:

Level 2: 12
 Level 3: 3
 Total: 15

Sent to custody for breach of Sexual Offences Prevention Order (SOPO):

Level 2: 0
 Level 3: 0
 Total: 0

Further data on Registered Sexual Offenders

Registered Sexual Offenders in:

North BCU: 127
 South BCU: 90
 West BCU: 81

Total number of registered sexual offenders in [Area] per 100,000 head of population:
 66.93

Registered Sexual Offenders cautioned or convicted for breach of notification requirements:

12

Sexual Offences Prevention Orders (SOPOs):

Applied for: 0
Interim Order issued: 0
Full Order issued: 32

Notification Orders:

Applied for: 0
Interim Order issued: 0
Full Order issued: 0

Foreign Travel Orders

Applied for: 0
Interim Order issued: 0
Full Order issued: 0

MAPPA FACTS AND FIGURES: AN EXPLANATION

One of the most positive statistics this year relates to the number of Sex Offender Prevention Orders (SOPOs) imposed by the courts on sex offenders resident in Cumbria. This figure has increased steadily since 2007. 21 orders were imposed in 2006/2007, with 25 imposed 2008/09. The number imposed by the Courts during 2009/10 was 32. This is a positive measure and reflects the increase in work done by Criminal justice agencies locally, to increase restrictions on sex offenders. Such orders are an essential element in managing the risks posed by such offenders as they can impose additional restrictions on an offenders' behaviour and movements. The increase in the number of SOPOs applied for highlights the importance of such orders and the Courts willingness to take on board the recommendations of those professionals working with such offenders.

This year saw a significant increase in the number of Level 2 and 3 MAPPA offenders recalled to Prison from 8 in 2007/08 to 10 in 2008/09 and 15 during 2009/10. This is due to the robust enforcement of licence conditions, which continues to be demonstrated by the number of recalls to custody, being undertaken by the Probation service.

It is not entirely possible to remove the potential for offenders to commit a serious further offence, although this year we have had none. Whilst any serious further offence means personal tragedy for people in our Community, this figure suggests that MAPPA is succeeding in managing those offenders who pose the greatest threat to society. All cases of serious further Offending are rigorously reviewed with learning points being addressed by the agencies involved.

Explanation/Commentary & Glossary of terms

The totals of MAPPA eligible offenders, broken down by category, reflects the picture on 31 March 2010, (i.e. a snapshot). The rest of the data covers the period 1 April 2009 and 31 March 2010.

MAPPA eligible offenders - there are a number of offenders defined in law as eligible for MAPPA management, because they have committed specified sexual and violent offences and/or currently pose a risk of serious harm, although the majority (x% this year) are actually managed under ordinary agency (Level 1) arrangements rather than via MAPP meetings.

Registered Sexual Offenders (RSOs) - those who are required to notify the police of their name, address and other personal details and notify any changes subsequently. Failure to comply with the notification requirements is a criminal offence which carries a maximum penalty of 5 years' imprisonment.

Violent Offenders – this category includes violent offenders sentenced to imprisonment/detention for 12 months or more, or detained under hospital orders. It also includes a small number of sexual offenders who do not qualify for registration and offenders disqualified from working with children.

Other Offenders – offenders who do not qualify under the other 2 MAPPA eligible categories, but who currently pose a risk of serious harm which requires management via MAPP meetings.

Breach of licence - Offenders released into the community following a period of imprisonment of 12 months or more will be subject to a licence with conditions (under probation supervision). If these conditions are not complied with, breach action will be taken and the offender may be recalled to prison.

Sexual Offences Prevention Order (SOPO) - a court may make a SOPO at the time of dealing with certain sexual offenders or when the police make a special application on account of the offender's behaviour in the community. The full order lasts for a minimum of 5 years, and can last indefinitely. A SOPO will require the subject to register as a sexual offender and can include conditions, for example to prevent the offender loitering near schools or playgrounds. If the offender fails to comply with (i.e. breaches) the requirements of the order, he can be taken back to court and may be liable to up to 5 years' imprisonment.

Notification Order – requires sexual offenders who have been convicted overseas to register with police, in order to protect the public in the UK from the risks that they pose. Police may apply to the court for the order in relation to offenders in or intending to come to the UK.

Foreign Travel Orders - prevent offenders with convictions for sexual offences against children from traveling abroad where it is necessary to do so to protect children from the risk of sexual harm.



Cumbria MAPPA Contacts

Can I find out more?

Information about offenders held by MAPPA agencies and shared between them is confidential and is used only as agreed for the purposes of public protection. Inappropriate disclosure of information can have a detrimental impact on the successful management of offenders in the community. By being named and shamed in the community, we run the risk of offenders going underground, where we would no longer be able to influence their behaviour.

However, there are occasions where as part of a carefully considered risk management plan, we may need to disclose information about an offender in the interests of public protection. Disclosure may be to a named individual or representative of an organisation, such as a school or community group, with each case considered on its own merits, taking into account the legality and proportionality of doing so.

Information is considered for release to the media only in exceptional cases, for example, if an offender's whereabouts are unknown then we can call on the public for help.

The Strategic Management Board is working to provide information to the community about the process of managing offenders, and this Annual Report is one of the ways we achieve this.

Contacts

Her Majesty's Prison Service

Public Protection Manager
Community Services
Stirling House, Ackhurst Business Park
Chorley, Lancashire
PR71NY
Tel: 01257 248600

Cumbria Constabulary

Detective Superintendent of Protective Services
Cumbria Police Headquarters
Carleton Hall
Penrith, Cumbria
CA10 2AU
Tel: 0845 33 00 247
Website: www.cumbria.police.uk

Cumbria Probation Area

Head of Local Delivery Unit
Carlisle Probation Office
Georgian House
Lowther Street
Carlisle, Cumbria
CA3 8DR
Tel: 01228 522333

MAPPA Coordinator

Cumbria Police Headquarters
Carleton Hall
Penrith, Cumbria
CA10 2AU
Tel: 01768 217648
Email: mappa@cumbria.pnn.police.uk

Cumbria Rape Crisis

Support for female and male victims of rape and their families in the North, West and East of Cumbria.
01900 829729

South Cumbria Rape and Abuse Service - 01229 820828

Support for victims of rape and their families in South Cumbria.

Samaritans - 08457 90 90 90

Confidential emotional support 24/7 for those experiencing distress and despair.

Respect - 0845 122 8609

Membership association for domestic violence perpetrator programmes and associated support services.

Men's Advice Line - 0808 801 0327

Advice and support for men in abusive relationships.