

Dorset



Annual Report 2010-11



Intro

The Dorset MAPPA Strategic Management Board is pleased to present this Annual report to the residents of Dorset. Dorset is a low crime area, relative to other counties and the number of sexual and violent crimes committed represent a small proportion of the total recorded crimes in this county, but for the victims and their families they inevitably cause a great deal of fear, harm and distress. Protecting the Public from offenders that commit these crimes and meeting the needs of victims remains a high priority for the Dorset Police, Probation and Prison services. Managing the risk posed by these offenders is complex and cuts across boundaries of all the authorities concerned and the MAPP arrangements are a significant contribution to the work that takes place.

This Annual report offers an opportunity for MAPPA to demonstrate its accountability to the community of Dorset for the management of violent and sex offenders by setting out the statistics showing the numbers of offenders managed by MAPPA. This is evidence of the commitment we have to making Dorset a safer place.

One of the most important partners in public protection are members of the public and it is vital that they are aware of their responsibility to protect vulnerable members in our community. Dorset MAPPA is committed to exploring ways in which the community can take on a more active role in public protection.

There is much uncertainty as the Government develops its polices with regard to the Rehabilitation Revolution and the current financial climate will also continue to prove a challenge to all agencies involved in MAPPA in the coming year. It will be essential that we provide justice services that are efficient and effective by ensuring that offenders are managed at the correct level. Dorset MAPPA remains committed to ensuring that public protection remains a priority.

Finally, we would like to take this opportunity to express our appreciation for the work undertaken both by members of all staff in both Responsible Authorities and Duty to Co-Operate agencies who work hard to make our communities safer. We would also like to thank members of the Strategic Management Board and the Lay Advisors who give direction to this important work throughout the year.



Ferdie Parker, Deputy Director of Custody



John Wiseman, Chief Officer, Dorset Probation Area



Mike Glanville, Assistant Chief Constable, Dorset Police

What is MAPPA?

MAPPA background

- (a) MAPPA (Multi-Agency Public Protection Arrangements) are a set of arrangements to manage the risk posed by the most serious sexual and violent offenders (MAPPA-eligible offenders) under the provisions of sections 325 to 327B of the Criminal Justice Act 2003.
- (b) They bring together the Police, Probation and Prison Services in each of the 42 Areas in England and Wales into what is known as the MAPPA Responsible Authority.
- (c) A number of other agencies are under a Duty To Co-operate (DTC) with the Responsible Authority. These include Social Services, Health Trusts, Youth Offending Teams, Jobcentre Plus and Local Housing and Education Authorities.
- (d) The Responsible Authority is required to appoint two Lay Advisers to sit on each MAPPA area Strategic Management Board (SMB) alongside senior representatives from each of the Responsible Authority and duty to co-operate agencies.
- (e) Lay Advisers are members of the public with no links to the business of managing MAPPA offenders and act as independent, yet informed, observers; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring to the SMB their understanding and perspective of the local community (where they must reside and have strong links).

How MAPPA works

- MAPPA-eligible offenders are identified and information about them is shared by the agencies in order to inform the risk assessments and risk management plans of those managing or supervising them.
- In the majority of cases that is as far as MAPPA extends but in some cases, it is determined that active multi-agency management is required. In such cases there will be regular MAPPA meetings attended by relevant agency practitioners.
- There are 3 categories of MAPPA-eligible offender: **Category 1** - registered sexual offenders; **Category 2** – (in the main) violent offenders sentenced to imprisonment for 12 months or more; and **Category 3** – offenders who do not qualify under categories 1 or 2 but who currently pose a risk of serious harm.
- There are three management levels intended to ensure that resources are focused upon the cases where they are most needed; generally those involving the higher risks of serious harm. **Level 1** involves ordinary agency management (i.e. no MAPPA meetings or resources); **Level 2** is where the active involvement of more than one agency is required to manage the offender but the risk management plans do not require the attendance and commitment of resources at a senior level. Where senior oversight is required the case would be managed at **Level 3**.

MAPPA is supported by ViSOR. This is a national IT system for the management of people who pose a serious risk of harm to the public. The police have been using ViSOR since 2005 but, since June 2008, ViSOR has been fully operational allowing, for the first time, key staff from the Police, Probation and Prison Services to work on the same IT system, thus improving the quality and timeliness of risk assessments and of interventions to prevent offending. The combined use of ViSOR increases the ability to share intelligence across organisations and enable the safe transfer of key information when these high risk offenders move, enhancing public protection measures. All MAPPA reports from England and Wales are published online at: www.justice.gov.uk

MAPPA Statistics

| MAPPA-eligible offenders on 31 March 2011 | | | | |
|--|--|-------------------------------------|---|-------|
| | Category 1: Registered sex offenders | Category 2: Violent offenders | Category 3: Other dangerous offenders | Total |
| Level 1 | 532 | 166 | - | 698 |
| Level 2 | 11 | 15 | 5 | 31 |
| Level 3 | 3 | 3 | 0 | 6 |
| Total | 546 | 184 | 5 | 735 |

| MAPPA-eligible offenders in Levels 2 and 3 by category (yearly total) | | | | |
|--|--|-------------------------------------|---|-------|
| | Category 1: Registered sex offenders | Category 2: Violent offenders | Category 3: Other dangerous offenders | Total |
| Level 2 | 46 | 41 | 16 | 103 |
| Level 3 | 8 | 10 | 5 | 23 |
| Total | 54 | 51 | 21 | 126 |

| | |
|--|----|
| RSOs cautioned or convicted for breach of notification requirements | 14 |
|--|----|

| Restrictive orders for Category 1 offenders | |
|--|----|
| SOPOs, NOs & FTOs imposed by the courts | |
| SOPOs | 30 |
| NOs | 1 |
| FTOs | 0 |

| Level 2 and 3 offenders returned to custody for breach of licence or sent to custody for breach of SOPO | | | | |
|--|---|--|--|--------------|
| | Category 1: Registered sex offenders | Category 2: Violent offenders | Category 3: Other dangerous offenders | Total |
| Breach of licence | | | | |
| Level 2 | 2 | 6 | 1 | 9 |
| Level 3 | 1 | 0 | 0 | 1 |
| Total | 3 | 6 | 1 | 10 |
| Breach of SOPO | | | | |
| Level 2 | 1 | - | - | 1 |
| Level 3 | 0 | - | - | 0 |
| Total | 1 | - | - | 1 |

| | |
|---|----|
| Total number of Registered Sexual Offenders per 100,000 population | 85 |
|---|----|

This figure has been calculated using the 2010 Mid-Year Population Estimate published by the Office for National Statistics on 30 June 2011, excluding those aged less than ten years of age.

Explanation commentary on statistical tables

MAPPA background

The totals of MAPPA-eligible offenders, broken down by category, reflect the picture on 31 March 2011 (i.e. they are a snapshot). The rest of the data covers the period 1 April 2010 to 31 March 2011.

(a) MAPPA-eligible offenders – there are a number of offenders defined in law as eligible for MAPPA management, because they have committed specified sexual and violent offences or they currently pose a risk of serious harm, although the majority (94% this year) are actually managed under ordinary agency (Level 1) arrangements rather than via MAPP meetings.

(b) Registered Sexual Offenders (RSOs) – those who are required to notify the police of their name, address and other personal details and to notify any changes subsequently (this is known as the “notification requirement.”) Failure to comply with the notification requirement is a criminal offence which carries a maximum penalty of 5 years’ imprisonment.

(c) Violent Offenders – this category includes violent offenders sentenced to imprisonment or detention for 12 months or more, or detained under a hospital order. It also includes a small number of sexual offenders who do not qualify for registration and offenders disqualified from working with children.

(d) Other Dangerous Offenders – offenders who do not qualify under the other two MAPPA-eligible categories, but who currently pose a risk of serious harm which requires management via MAPP meetings.

(e) Breach of licence – offenders released into the community following a period of imprisonment of 12 months or more will be subject to a licence with conditions (under probation supervision). If these conditions are not complied with, breach action will be taken and the offender may be recalled to prison.

(f) Sexual Offences Prevention Order (SOPO) – a court may make a SOPO at the time of dealing with certain sexual offenders or when the police make a special application on account of the offender’s behaviour in the community. The full order lasts for a minimum of five years, and can last indefinitely. A SOPO will require the subject to register as a sexual offender and can include conditions, for example to prevent the offender loitering near schools or playgrounds. If the offender fails to comply with (i.e. breaches) the requirements of the order, he can be taken back to court and may be liable to up to five years’ imprisonment.

(g) Notification Order – this requires sexual offenders who have been convicted overseas to register with the police, in order to protect the public in the UK from the risks that they pose. The police may apply to the court for a notification order in relation to offenders who are already in the UK or are intending to come to the UK.

(h) Foreign Travel Orders – these prevent offenders with convictions for sexual offences against children from travelling abroad where this is necessary to protect children from the risk of sexual harm.

Local page

Local Operation of MAPPA (Achievements/developments)

Strategic Management Board The board provides direction for the work of MAPPA and in Dorset we continue to achieve a high level of engagement in attendance at both Level 2 and 3 meetings by both Responsible Authorities and Duty to Co-operate agencies. The SMB Performance Sub Group, which includes a Lay Advisor as a member, has been undertaking regular audits of MAPPA cases to ensure that the standards set in the MAPPA National Guidance continue to be met, that robust risk management plans are in place and actions are carried out by all the agencies involved in managing the case. The results of the audits in 2010/11 have been positive. Of the 15 cases identified at random the overall impression of the auditors was good. Eleven cases were assessed as having been managed 'very well' with the remaining 4 assessed as having been managed 'well enough'. In all but one of the cases the MAPPA process was seen to have been effective in providing protection to the public (8 'significantly' and 7 to a 'good degree'). The notable exception to this was an offender who was not under statutory supervision. He did re-offend, the offence was predictable and not a serious further offence (domestic violence) but was assessed as not preventable. Although all reasonable steps were taken to reduce the risk of serious harm it highlights that it is never possible to eliminate risk entirely.

There has not been a MAPPA Serious Case Review (MSCR) in Dorset in 2010/11, either mandatory or discretionary.

The Dorset SMB has had only one Lay Advisor for the year and has been in a protracted recruitment process to replace one of our Lay Advisors who left early in 2010. Fortunately this recruitment process has been successful and the new Lay Advisor is due to begin in the summer of 2011. Thanks go to the one Lay Advisor for her hard work in the last year.

Training has continued for Duty to Co-operate agencies and feedback from this has been overwhelmingly positive. We have put a further training plan in place for the coming year to also include MAPPA Chairs. Devon & Cornwall MAPPA have developed a basic MAPPA Awareness Training on a CD ROM which is designed to be used as an

individual E Learning package. They have kindly allowed all areas to use this and it will be rolled out to agencies in the coming year to complement the more comprehensive one day training.

Circles of Support and Accountability (CoSA) is a recognised and highly effective community contribution to reducing re-offending by sexual offenders. CoSA in Dorset was set up in 2008/9 and has quickly become an integral part of managing a small number of child sex offenders in Dorset. Circles Wessex was formed with Avon & Somerset in 2010. In all, 7 offenders have benefited from Circles Wessex with 28 volunteers from the community having been involved in a Circle. Staff from Dorset and Avon & Somerset MAPPA have been integral in both the initial consultation and the formation of Circles South West as a charity to provide CoSA throughout the South West region which now also includes Devon & Cornwall, Wiltshire and Gloucestershire.

Integrated Offender Management (IOM) Agencies working with offenders in Dorset have recognised that the management of priority offenders requires joint identification, assessment processes, offender management and information sharing frameworks and Dorset Police and Probation have agreed the way forward with this is co-location. Dorset Police have recently re-structured their work and have now established a Police Offender Management Unit working across the county with officers based in local units. This unit now manages all priority offenders including Prolific and Priority Offenders, all Registered Sex Offenders, Potentially Dangerous Persons and Category 2 Level 2 Violent Offenders. During the next year the MAPPA team will be co-location with police and probation colleagues in the IOM which will ensure a holistic intervention focusing the resources of key providers to deliver positive outcomes which would not be achieved by a single agency intervention.

Multi Agency Safeguarding Hub (MASH) As a complement to the IOM initiative, statutory agencies in Dorset are exploring the idea of a co-located MASH. The MAPPA Co-coordinator and other statutory agency representatives who also sit on the Strategic Management Board are part of an operational group meeting to form a Business Plan to assess the viability of such a unit to improve safeguarding processes.

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