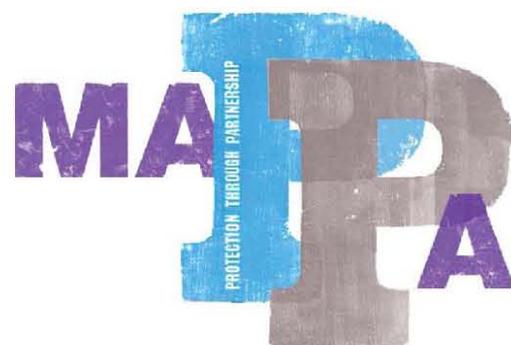


# Hampshire and Isle of Wight



## Annual Report 2010-11





# Intro

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## Introduction to the MAPPA Annual Report

We are pleased to present the 2010/11 MAPPA Annual Report. The report serves two purposes – to demonstrate our accountability to members of the public for the work we undertake and to reassure the community that this work is being done well.

The police, probation and prison services take seriously our responsibility to protect the public. Reducing reoffending by serious violence and sexual offenders does not happen by accident. It depends upon staff exercising good judgement in assessing the risks that offenders pose. It requires effective inter agency planning for their supervision when released back into the community. It cannot happen without staff demonstrating patience and persistence in following these plans through to a successful conclusion or, where necessary, recalling the offender to prison.

We depend also upon the good will and resources of partner organisations who have a duty to co-operate with the MAPPA arrangements. Many serious offenders require re-housing at some point during their supervision. Others cannot be relied upon to be offence free unless their drug and alcohol problems are successfully treated.

We would like to thank our staff for doing a difficult job well, our partners for their continuing support and our lay advisor for providing an independent scrutiny of these arrangements.



**Alex Marshall QPM**  
Chief Constable  
Hampshire Constabulary



**David Ward**  
Prison representative Hampshire  
and Isle of Wight Prisons



**Barrie Crook**  
Chief Officer  
Hampshire Probation Trust

# What is MAPPA?

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## MAPPA background

- (a) MAPPA (Multi-Agency Public Protection Arrangements) are a set of arrangements to manage the risk posed by the most serious sexual and violent offenders (MAPPA-eligible offenders) under the provisions of sections 325 to 327B of the Criminal Justice Act 2003.
- (b) They bring together the Police, Probation and Prison Services in each of the 42 Areas in England and Wales into what is known as the MAPPA Responsible Authority.
- (c) A number of other agencies are under a Duty To Co-operate (DTC) with the Responsible Authority. These include Social Services, Health Trusts, Youth Offending Teams, Jobcentre Plus and Local Housing and Education Authorities.
- (d) The Responsible Authority is required to appoint two Lay Advisers to sit on each MAPPA area Strategic Management Board (SMB) alongside senior representatives from each of the Responsible Authority and duty to co-operate agencies.
- (e) Lay Advisers are members of the public with no links to the business of managing MAPPA offenders and act as independent, yet informed, observers; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring to the SMB their understanding and perspective of the local community (where they must reside and have strong links).

## How MAPPA works

- MAPPA-eligible offenders are identified and information about them is shared by the agencies in order to inform the risk assessments and risk management plans of those managing or supervising them.
- In the majority of cases that is as far as MAPPA extends but in some cases, it is determined that active multi-agency management is required. In such cases there will be regular MAPPA meetings attended by relevant agency practitioners.
- There are 3 categories of MAPPA-eligible offender: **Category 1** - registered sexual offenders; **Category 2** – (in the main) violent offenders sentenced to imprisonment for 12 months or more; and **Category 3** – offenders who do not qualify under categories 1 or 2 but who currently pose a risk of serious harm.
- There are three management levels intended to ensure that resources are focussed upon the cases where they are most needed; generally those involving the higher risks of serious harm. **Level 1** involves ordinary agency management (i.e. no MAPPA meetings or resources); **Level 2** is where the active involvement of more than one agency is required to manage the offender but the risk management plans do not require the attendance and commitment of resources at a senior level. Where senior oversight is required the case would be managed at **Level 3**.

MAPPA is supported by ViSOR. This is a national IT system for the management of people who pose a serious risk of harm to the public. The police have been using ViSOR since 2005 but, since June 2008, ViSOR has been fully operational allowing, for the first time, key staff from the Police, Probation and Prison Services to work on the same IT system, thus improving the quality and timeliness of risk assessments and of interventions to prevent offending. The combined use of ViSOR increases the ability to share intelligence across organisations and enable the safe transfer of key information when these high risk offenders move, enhancing public protection measures. All MAPPA reports from England and Wales are published online at: [www.justice.gov.uk](http://www.justice.gov.uk)

# MAPPA Statistics

<b>MAPPA-eligible offenders on 31 March 2011</b>				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 1	1068	266	-	1334
Level 2	331	38	60	429
Level 3	4	0	0	4
Total	1403	304	60	1767

<b>MAPPA-eligible offenders in Levels 2 and 3 by category (yearly total)</b>				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 2	368	121	72	561
Level 3	6	5	0	11
Total	374	126	72	572

<b>RSOs cautioned or convicted for breach of notification requirements</b>	8
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<b>Restrictive orders for Category 1 offenders</b>	
<b>SOPOs, NOs &amp; FTOs imposed by the courts</b>	
SOPOs	115
NOs	3
FTO	0

<b>Level 2 and 3 offenders returned to custody for breach of licence or sent to custody for breach of SOPO</b>				
	<b>Category 1: Registered sex offenders</b>	<b>Category 2: Violent offenders</b>	<b>Category 3: Other dangerous offenders</b>	<b>Total</b>
<b>Breach of licence</b>				
Level 2	25	22	0	47
Level 3	0	1	0	1
Total	25	23	0	48
<b>Breach of SOPO</b>				
Level 2	4	-	-	4
Level 3	3	-	-	3
Total	7	-	-	7

<b>Total number of Registered Sexual Offenders per 100,000 population</b>	84
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This figure has been calculated using the 2010 Mid-Year Population Estimate published by the Office for National Statistics on 30 June 2011, excluding those aged less than ten years of age.

# Explanation commentary on statistical tables

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## MAPPA background

The totals of MAPPA-eligible offenders, broken down by category, reflect the picture on 31 March 2011 (i.e. they are a snapshot). The rest of the data covers the period 1 April 2010 to 31 March 2011.

**(a) MAPPA-eligible offenders** – there are a number of offenders defined in law as eligible for MAPPA management, because they have committed specified sexual and violent offences or they currently pose a risk of serious harm, although the majority (94% this year) are actually managed under ordinary agency (Level 1) arrangements rather than via MAPP meetings.

**(b) Registered Sexual Offenders (RSOs)** – those who are required to notify the police of their name, address and other personal details and to notify any changes subsequently (this is known as the “notification requirement.”) Failure to comply with the notification requirement is a criminal offence which carries a maximum penalty of 5 years’ imprisonment.

**(c) Violent Offenders** – this category includes violent offenders sentenced to imprisonment or detention for 12 months or more, or detained under a hospital order. It also includes a small number of sexual offenders who do not qualify for registration and offenders disqualified from working with children.

**(d) Other Dangerous Offenders** – offenders who do not qualify under the other two MAPPA-eligible categories, but who currently pose a risk of serious harm which requires management via MAPP meetings.

**(e) Breach of licence** – offenders released into the community following a period of imprisonment of 12 months or more will be subject to a licence with conditions (under probation supervision). If these conditions are not complied with, breach action will be taken and the offender may be recalled to prison.

**(f) Sexual Offences Prevention Order (SOPO)** – a court may make a SOPO at the time of dealing with certain sexual offenders or when the police make a special application on account of the offender’s behaviour in the community. The full order lasts for a minimum of five years, and can last indefinitely. A SOPO will require the subject to register as a sexual offender and can include conditions, for example to prevent the offender loitering near schools or playgrounds. If the offender fails to comply with (i.e. breaches) the requirements of the order, he can be taken back to court and may be liable to up to five years’ imprisonment.

**(g) Notification Order** – this requires sexual offenders who have been convicted overseas to register with the police, in order to protect the public in the UK from the risks that they pose. The police may apply to the court for a notification order in relation to offenders who are already in the UK or are intending to come to the UK.

**(h) Foreign Travel Orders** – these prevent offenders with convictions for sexual offences against children from travelling abroad where this is necessary to protect children from the risk of sexual harm.

# Local page

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## MAPPA In Hampshire and the Isle of Wight

### Key Achievements 2010/2011

- Level 3 panel established. Panel drawn from SMB representatives.
- Successfully integrated Prevent arrangements within the MAPPA process framework
- Effective partnership working with Circles of Support. Working with Sex Offenders either within a Circle or in Mentoring to reduce reoffending.
- Increased use of VISOR within Prison and Probation settings.
- Delivery of two day MAPPA training to Multi Agency Staff, four events held.
- Delivery of training event, Using the Sexual Offences Act 2003 to Protect Children from Harm.
- Delivery of National MAPPA Chairs training, to new and existing MAPPA chairs.
- Delivery of MAPPA awareness locality training. Agencies trained include Adult and Children's Services, Community and Prison Mental Health Staff, Faith groups, and Housing Service Providers.

### Our goals for the next 12 months

- The Hampshire and Isle of Wight Strategic Management Board have agreed a Business Plan for 2011-2012.
- Provide Mental Health Education for MAPPA practitioners with speakers from Forensic, Prison and Community Mental Health Teams.
- Training on managing offenders on the Autistic spectrum.
- Training staff to recognising the Signs and Symptoms of Post Traumatic Stress Disorder in their offenders.
- Developing our work with Borders Agency.

### Communication Strategy

- Publish and circulate the MAPPA Annual Report.
- Publish MAPPA training plan.
- Attend and present as required at local public events.
- Provide a basic understanding of MAPPA to Criminal Justice Agencies, voluntary and public groups.

### MAPPA Development Strategy

- Appoint and train additional lay advisor.
- Support Child Sex Offender Disclosure Scheme.
- Review Duty to Co-operate policies with a view to strengthening current arrangements.
- Coordinate and disseminate learning from Child and Adult Safeguarding and Domestic Violence Reviews.

### Monitoring and Evaluation

- Provide quarterly reporting of MAPPA Statistics to S.M.B. and Ministry of Justice.
- Perform Bi- Annual audits of Level 1 and Level 2 cases using SMB representatives as panel members.
- Conduct Serious Case Reviews following Hants and IOW Serious Case Review Protocol.
- Monitor and audit those MAPPA Cases that have Child Protection Case Conferences, MARAC and POVA running in parallel, on a Local Delivery Unit area basis.

A full copy of our business plan can be found at :

[www.hampshire-probation.gov.uk](http://www.hampshire-probation.gov.uk) or  
[www.hampshire.police.uk](http://www.hampshire.police.uk)

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