

Humberside



Annual Report 2010-11



Intro

As in previous years, joint working continues to be regularly undertaken by the constituent agencies and this year has been no different. Humberside Police, Humberside Probation Trust together with the Prison Service and Duty to Co-operate agencies have worked tirelessly together to manage the most dangerous offenders who are living in the community or shortly to be released from custody.

These are difficult times for all the local agencies given the reduction in government funding for the public sector. It is pleasing to see that despite these reductions the local agencies have maintained a high level of commitment to the MAPP process and have prioritised resources in order to protect the public and reduce re-offending.

Over the last 12 months local professionals from the various agencies, utilising their expertise, have been required to manage a number of very high risk individuals with very complex needs. The staff involved are to be congratulated on the manner in which they have responded to this challenge and safely managed these complex cases over an extended period of time. The public can be reassured that the professional staff involved have made every effort to minimise the risk, prioritise resources, share information and prevent further re-offending. We also want to pay tribute to the MAPP Lay Adviser who has made a significant contribution to the process during the course of the last year. Lay Advisers bring an independent perspective to the MAPP process which supports the professionals involved in a constructive way, whilst also representing the interests of the public in the process. The number of Lay Advisers is to be increased in the year ahead and we very much welcome this development.

The MAPP agenda is one that develops year on year and we are pleased to report that a robust roll out of foundation training for Responsible Authority and Duty to Co-operate agencies has taken place in 2010/11 resulting in over 500 plus staff taking part in this training.

In addition, MAPP in Humberside is committed to ensuring quality provision and enhanced auditing of MAPP processes has been implemented to improve and ensure that the best possible decisions are being made utilising expertise within a newly created MAPP Sub Group which reports to the MAPP Strategic Management Board.

These developments will further enhance the reputation of MAPP across Humberside and ensure that even stronger protection is provided to the public. The public can also be assured that there is a robust system in place to manage any Serious Case Reviews that are commissioned, which ensures that any lessons learned are put in to place quickly, again ensuring that public protection is enhanced.

On behalf of Humberside Responsible Authority including Humberside Probation Trust, Humberside Police and Prison Service, we look forward to playing our part together with statutory Duty to Co-operate agencies in the future of MAPP and ensuring that we provide an outstanding service to the public in this key area, the importance of which cannot be underestimated.

[Humberside Responsible Authority:](#)

[Tim Hollis](#)
[Chief Constable](#)
[Humberside Police](#)

[Stephen Hemming](#)
[Chief Executive Officer](#)
[Humberside Probation Trust](#)

[Julia Nightingale](#)
[Deputy Governor](#)
[HMP Hull, Yorkshire and Humberside](#)

What is MAPPA?

MAPPA background

- (a) MAPPA (Multi-Agency Public Protection Arrangements) are a set of arrangements to manage the risk posed by the most serious sexual and violent offenders (MAPPA-eligible offenders) under the provisions of sections 325 to 327B of the Criminal Justice Act 2003.
- (b) They bring together the Police, Probation and Prison Services in each of the 42 Areas in England and Wales into what is known as the MAPPA Responsible Authority.
- (c) A number of other agencies are under a Duty To Co-operate (DTC) with the Responsible Authority. These include Social Services, Health Trusts, Youth Offending Teams, Jobcentre Plus and Local Housing and Education Authorities.
- (d) The Responsible Authority is required to appoint two Lay Advisers to sit on each MAPPA area Strategic Management Board (SMB) alongside senior representatives from each of the Responsible Authority and duty to co-operate agencies.
- (e) Lay Advisers are members of the public with no links to the business of managing MAPPA offenders and act as independent, yet informed, observers; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring to the SMB their understanding and perspective of the local community (where they must reside and have strong links).

How MAPPA works

- MAPPA-eligible offenders are identified and information about them is shared by the agencies in order to inform the risk assessments and risk management plans of those managing or supervising them.
- In the majority of cases that is as far as MAPPA extends but in some cases, it is determined that active multi-agency management is required. In such cases there will be regular MAPPA meetings attended by relevant agency practitioners.
- There are 3 categories of MAPPA-eligible offender: **Category 1** - registered sexual offenders; **Category 2** – (in the main) violent offenders sentenced to imprisonment for 12 months or more; and **Category 3** – offenders who do not qualify under categories 1 or 2 but who currently pose a risk of serious harm.
- There are three management levels intended to ensure that resources are focussed upon the cases where they are most needed; generally those involving the higher risks of serious harm. **Level 1** involves ordinary agency management (i.e. no MAPPA meetings or resources); **Level 2** is where the active involvement of more than one agency is required to manage the offender but the risk management plans do not require the attendance and commitment of resources at a senior level. Where senior oversight is required the case would be managed at **Level 3**.

MAPPA is supported by ViSOR. This is a national IT system for the management of people who pose a serious risk of harm to the public. The police have been using ViSOR since 2005 but, since June 2008, ViSOR has been fully operational allowing, for the first time, key staff from the Police, Probation and Prison Services to work on the same IT system, thus improving the quality and timeliness of risk assessments and of interventions to prevent offending. The combined use of ViSOR increases the ability to share intelligence across organisations and enable the safe transfer of key information when these high risk offenders move, enhancing public protection measures. All MAPPA reports from England and Wales are published online at: www.justice.gov.uk

MAPPA Statistics

MAPPA-eligible offenders on 31 March 2011				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 1	795	279	-	1,074
Level 2	7	7	9	23
Level 3	1	1	0	2
Total	803	287	9	1,099

MAPPA-eligible offenders in Levels 2 and 3 by category (yearly total)				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 2	45	50	50	145
Level 3	18	16	5	39
Total	63	66	55	184

RSOs cautioned or convicted for breach of notification requirements	19
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Restrictive orders for Category 1 offenders	
SOPOs, NOs & FTOs imposed by the courts	
SOPOs	81
NOs	1
FTOs	0

Level 2 and 3 offenders returned to custody for breach of licence or sent to custody for breach of SOPO				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Breach of licence				
Level 2	8	11	11	30
Level 3	5	5	2	12
Total	13	16	13	42
Breach of SOPO				
Level 2	2	-	-	2
Level 3	0	-	-	0
Total	2	-	-	2

Total number of Registered Sexual Offenders per 100,000 population	98
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This figure has been calculated using the 2010 Mid-Year Population Estimate published by the Office for National Statistics on 30 June 2011, excluding those aged less than ten years of age.

Explanation commentary on statistical tables

MAPPA background

The totals of MAPPA-eligible offenders, broken down by category, reflect the picture on 31 March 2011 (i.e. they are a snapshot). The rest of the data covers the period 1 April 2010 to 31 March 2011.

(a) MAPPA-eligible offenders – there are a number of offenders defined in law as eligible for MAPPA management, because they have committed specified sexual and violent offences or they currently pose a risk of serious harm, although the majority (94% this year) are actually managed under ordinary agency (Level 1) arrangements rather than via MAPP meetings.

(b) Registered Sexual Offenders (RSOs) – those who are required to notify the police of their name, address and other personal details and to notify any changes subsequently (this is known as the “notification requirement.”) Failure to comply with the notification requirement is a criminal offence which carries a maximum penalty of 5 years’ imprisonment.

(c) Violent Offenders – this category includes violent offenders sentenced to imprisonment or detention for 12 months or more, or detained under a hospital order. It also includes a small number of sexual offenders who do not qualify for registration and offenders disqualified from working with children.

(d) Other Dangerous Offenders – offenders who do not qualify under the other two MAPPA-eligible categories, but who currently pose a risk of serious harm which requires management via MAPP meetings.

(e) Breach of licence – offenders released into the community following a period of imprisonment of 12 months or more will be subject to a licence with conditions (under probation supervision). If these conditions are not complied with, breach action will be taken and the offender may be recalled to prison.

(f) Sexual Offences Prevention Order (SOPO) – a court may make a SOPO at the time of dealing with certain sexual offenders or when the police make a special application on account of the offender’s behaviour in the community. The full order lasts for a minimum of five years, and can last indefinitely. A SOPO will require the subject to register as a sexual offender and can include conditions, for example to prevent the offender loitering near schools or playgrounds. If the offender fails to comply with (i.e. breaches) the requirements of the order, he can be taken back to court and may be liable to up to five years’ imprisonment.

(g) Notification Order – this requires sexual offenders who have been convicted overseas to register with the police, in order to protect the public in the UK from the risks that they pose. The police may apply to the court for a notification order in relation to offenders who are already in the UK or are intending to come to the UK.

(h) Foreign Travel Orders – these prevent offenders with convictions for sexual offences against children from travelling abroad where this is necessary to protect children from the risk of sexual harm.

Strategic Management Board

Effective Multi Agency Public Protection Arrangements require close working relationships. Humberside area is well represented in all locations by the following Strategic Management Board Members.

Kate Munson, Chair of the SMB

Director of Probation
Humberside Probation Trust, Head Office

Alan Leaver

Assistant Chief Constable
Humberside Police Headquarters

Richard Kerman

Detective Chief Superintendent
Humberside Police Headquarters

Kevan Fridlington

Assistant Director
Humberside Probation Trust, Head Office

Chris Brookes

MAPPA Co-ordinator
C/o Humberside Probation Trust, Head Office

Julia Nightingale

Deputy Governor
HMP Hull

Phill Tempest

Head of Offender Management
HMP Full Sutton

Peter Mate

Public Protection Manager
NOMS Yorkshire Regional Office

Mike Briggs

Director Adult Social Services
North Lincolnshire Council

John Readman

Corporate Director Children and Young People's Services
Hull City Council

Andrew Milner

Executive Director Community Services
North East Lincolnshire Council

Alison Michalska

Director of Children Family and Adult Services
East Riding of Yorkshire Council

Angie Mason

Deputy Chief Executive & Director of Nursing & Service Delivery
Humber NHS Foundation Trust

Keith Baulcombe

Assistant Director Mental Health and Learning Disability
NHS Hull

Nick Metcalfe

Youth Justice Service Manager
Hull Youth Justice Service

Neal Madden

Relationship Manager (Humberside and North Yorkshire)
Electronic Monitoring - G4S Care & Justice Services

John Duffill

District Manager
Job Centre Plus - North East Yorkshire and Humber District Office

David Stuart

Lay Adviser
C/o Humberside Probation Trust, Head Office

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