

# Kent



## Annual Report 2010-11





# Intro

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## Kent MAPPA

We are pleased to present our MAPPA Report for 2010/11.

Multi-Agency Public Protection Arrangements are recognized as a world-leading approach to the management of high risk offenders.

Kent Police, Probation and Prisons, in conjunction with all the Duty to Co-operate Agencies, have continued to work together over the past year to protect the public, appropriately manage risk and ultimately to save lives. Consistent and focused work has provided a high standard of service to the people of Kent which is reflected in a continued improvement in our practice and effectiveness.

Liaison with other MAPPA areas, nationwide, and regionally has additionally reinforced the efficiency of multi-agency management.

# What is MAPPA?

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## MAPPA background

- (a) MAPPA (Multi-Agency Public Protection Arrangements) are a set of arrangements to manage the risk posed by the most serious sexual and violent offenders (MAPPA-eligible offenders) under the provisions of sections 325 to 327B of the Criminal Justice Act 2003.
- (b) They bring together the Police, Probation and Prison Services in each of the 42 Areas in England and Wales into what is known as the MAPPA Responsible Authority.
- (c) A number of other agencies are under a Duty To Co-operate (DTC) with the Responsible Authority. These include Social Services, Health Trusts, Youth Offending Teams, Jobcentre Plus and Local Housing and Education Authorities.
- (d) The Responsible Authority is required to appoint two Lay Advisers to sit on each MAPPA area Strategic Management Board (SMB) alongside senior representatives from each of the Responsible Authority and duty to co-operate agencies.
- (e) Lay Advisers are members of the public with no links to the business of managing MAPPA offenders and act as independent, yet informed, observers; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring to the SMB their understanding and perspective of the local community (where they must reside and have strong links).

## How MAPPA works

- MAPPA-eligible offenders are identified and information about them is shared by the agencies in order to inform the risk assessments and risk management plans of those managing or supervising them.
- In the majority of cases that is as far as MAPPA extends but in some cases, it is determined that active multi-agency management is required. In such cases there will be regular MAPPA meetings attended by relevant agency practitioners.
- There are 3 categories of MAPPA-eligible offender: **Category 1** - registered sexual offenders; **Category 2** – (in the main) violent offenders sentenced to imprisonment for 12 months or more; and **Category 3** – offenders who do not qualify under categories 1 or 2 but who currently pose a risk of serious harm.
- There are three management levels intended to ensure that resources are focussed upon the cases where they are most needed; generally those involving the higher risks of serious harm. **Level 1** involves ordinary agency management (i.e. no MAPPA meetings or resources); **Level 2** is where the active involvement of more than one agency is required to manage the offender but the risk management plans do not require the attendance and commitment of resources at a senior level. Where senior oversight is required the case would be managed at **Level 3**.

MAPPA is supported by ViSOR. This is a national IT system for the management of people who pose a serious risk of harm to the public. The police have been using ViSOR since 2005 but, since June 2008, ViSOR has been fully operational allowing, for the first time, key staff from the Police, Probation and Prison Services to work on the same IT system, thus improving the quality and timeliness of risk assessments and of interventions to prevent offending. The combined use of ViSOR increases the ability to share intelligence across organisations and enable the safe transfer of key information when these high risk offenders move, enhancing public protection measures. All MAPPA reports from England and Wales are published online at: [www.justice.gov.uk](http://www.justice.gov.uk)

# MAPPA Statistics

<b>MAPPA-eligible offenders on 31 March 2011</b>				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 1	1185	349	-	1534
Level 2	53	74	29	156
Level 3	1	0	0	1
Total	1239	423	29	1691

<b>MAPPA-eligible offenders in Levels 2 and 3 by category (yearly total)</b>				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 2	118	230	29	377
Level 3	5	6	0	11
Total	123	236	29	388

<b>RSOs cautioned or convicted for breach of notification requirements</b>	22
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<b>Restrictive orders for Category 1 offenders</b>	
<b>SOPOs, NOs &amp; FTOs imposed by the courts</b>	
SOPOs	146
NOs	4
FTOs	2

<b>Level 2 and 3 offenders returned to custody for breach of licence or sent to custody for breach of SOPO</b>				
	<b>Category 1: Registered sex offenders</b>	<b>Category 2: Violent offenders</b>	<b>Category 3: Other dangerous offenders</b>	<b>Total</b>
<b>Breach of licence</b>				
Level 2	6	14	1	21
Level 3	2	1	0	3
Total	8	15	1	24
<b>Breach of SOPO</b>				
Level 2	7	-	-	7
Level 3	0	-	-	0
Total	7	-	-	7

<b>Total number of Registered Sexual Offenders per 100,000 population</b>	83
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This figure has been calculated using the 2010 Mid-Year Population Estimate published by the Office for National Statistics on 30 June 2011, excluding those aged less than ten years of age.

# Explanation commentary on statistical tables

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## MAPPA background

The totals of MAPPA-eligible offenders, broken down by category, reflect the picture on 31 March 2011 (i.e. they are a snapshot). The rest of the data covers the period 1 April 2010 to 31 March 2011.

**(a) MAPPA-eligible offenders** – there are a number of offenders defined in law as eligible for MAPPA management, because they have committed specified sexual and violent offences or they currently pose a risk of serious harm, although the majority (94% this year) are actually managed under ordinary agency (Level 1) arrangements rather than via MAPP meetings.

**(b) Registered Sexual Offenders (RSOs)** – those who are required to notify the police of their name, address and other personal details and to notify any changes subsequently (this is known as the “notification requirement.”) Failure to comply with the notification requirement is a criminal offence which carries a maximum penalty of 5 years’ imprisonment.

**(c) Violent Offenders** – this category includes violent offenders sentenced to imprisonment or detention for 12 months or more, or detained under a hospital order. It also includes a small number of sexual offenders who do not qualify for registration and offenders disqualified from working with children.

**(d) Other Dangerous Offenders** – offenders who do not qualify under the other two MAPPA-eligible categories, but who currently pose a risk of serious harm which requires management via MAPP meetings.

**(e) Breach of licence** – offenders released into the community following a period of imprisonment of 12 months or more will be subject to a licence with conditions (under probation supervision). If these conditions are not complied with, breach action will be taken and the offender may be recalled to prison.

**(f) Sexual Offences Prevention Order (SOPO)** – a court may make a SOPO at the time of dealing with certain sexual offenders or when the police make a special application on account of the offender’s behaviour in the community. The full order lasts for a minimum of five years, and can last indefinitely. A SOPO will require the subject to register as a sexual offender and can include conditions, for example to prevent the offender loitering near schools or playgrounds. If the offender fails to comply with (i.e. breaches) the requirements of the order, he can be taken back to court and may be liable to up to five years’ imprisonment.

**(g) Notification Order** – this requires sexual offenders who have been convicted overseas to register with the police, in order to protect the public in the UK from the risks that they pose. The police may apply to the court for a notification order in relation to offenders who are already in the UK or are intending to come to the UK.

**(h) Foreign Travel Orders** – these prevent offenders with convictions for sexual offences against children from travelling abroad where this is necessary to protect children from the risk of sexual harm.

# Local page

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## Kent MAPPA 2010/11

Kent MAPPA has continued to provide rigorous and effective management of all high risk offenders throughout the year. This has been made possible by the successful and dynamic multi-agency engagement which is evidenced by close and proactive liaison between the Responsible Authority and the Duty to Cooperate Agencies.

The success of MAPPA in Kent is reflected by the absence of any serious further offending by Level 3 Offenders during this period.

Significant work has been undertaken with the Youth Offending Service and JobCentre Plus ensuring the effective recording and management of MAPPA offenders. Most recently we have been linking in with Canterbury and Dover Prisons in a multi-agency arena, to identify and monitor foreign nationals who meet the criteria for Level 1 and Level 2 MAPPA. A Prison Liaison Officer is currently working closely in conjunction with colleagues in prison. This has now been raised at a national level.

Kent Probation has funded a Circles of Support and Accountability (COSA) project. COSA recruits, trains and supervises groups of volunteers to work with high risk offenders, reintegrating them safely and appropriately into the community. This award-winning project has run effectively in partnership with MAPPA in Thames Valley and Hampshire for approaching ten years.

Tania Tancred, Senior Forensic Psychologist, Kent Probation is a finalist in the National Probation Awards 2011 in the Public Protection Category. Tania has been nominated for her work with a Critical Public Protection case, and with other offenders managed by MAPPA in Kent.

During the year Kent has participated in two pilot schemes for the National Offender Management Service (NOMS). The first of these was the ViSOR Pilot, as part of a scheme to promote and extend the use of this database within the Probation Service, supporting the effective process of MAPPA. Additionally, Kent Police and Probation have been involved in a Document Set Pilot Scheme, piloting and evaluating the revised Forms which will form part of the MAPPA Guidance, due for publication in 2012. In this way Kent MAPPA has been able to take an active and critical part in the development of the new documentation which will underpin best practice in the future.

We have continued with the training for MAPPA Chairs, which will be extended to Duty to Cooperate Agencies in the near future.

This year marks the retirement of our two Lay Advisors from their role as "Critical Friends" and we wish to thank them for their support, encouragement and constructive challenge over the period of their involvement with the Kent MAPPA. We are currently seeking new volunteers for this vital role.

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*Changing Lives  
Reducing Crime*



**Kent  
Police**