

# South Wales



## Annual Report 2010-11





# Introduction

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## Commitment

We are fully committed to the protection of the public and our experience has demonstrated that this cannot be achieved successfully by working alone. Close partnership working is essential and has, over the past year, been demonstrably effective. We are grateful to all our staff and partners who have contributed to reducing re-offending and prevent more victims. The transition of the four Probation areas into one Probation Trust has been smooth and not impacted on the day to day work of MAPPA practitioners. Although the Wales Probation Trust is a new entity it remains as committed to protecting the public, particularly the vulnerable, as were the previous areas and all the partners now involved in MAPPA.

## Strategic Management Board

ACC Matt Jukes, (Chair) South Wales Police  
Tony Richards, ACO, Wales Probation Trust  
Richard Booty, Governor, HMP Cardiff, HMPS  
Alison Lewis, G4S, HMP Parc  
Andrea Chichester, Serco Monitoring Ltd  
Barbara Ranger, Criminal Justice Dept.  
Chris Fox, Cardiff City Council Housing  
Chris Maggs, City and County of Swansea  
Christine Davies, Jobcentre Plus  
Daphne Rose, National Public Health Service  
Helen Bennett, Cardiff & Vale UHB  
Hugh Smith, Lay Adviser  
John Davies, Bridgend CSP  
Karen Gillard, NSPCC  
Kevin Jones, SWAP Forum  
Lynda Williams, Cwm Taf Health Board  
Lynette Evans, CAF/CASS  
Mandy Davies, Victim Support  
Mark Lynch, South Wales Police  
Mike Goldman, Neath Port Talbot CBC  
Nigel Rees, MAPPA Manager & coordinator  
Richard Geen, Cardiff Safer Capital Partnership  
Rob Heaton-Jones, NOMS Cymru  
Ruth Bagshaw, ABMU UHB  
Tony Young, RCT CBC.

**Peter Vaughan**  
Chief Constable, South Wales Police



**Sarah Payne**  
Chief Executive, Wales Probation Trust



**Ian Mulholland**  
Head of HMPS Business Development Group  
and Deputy Director Custody, Wales



# What is MAPPA?

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## MAPPA background

- (a) MAPPA (Multi-Agency Public Protection Arrangements) are a set of arrangements to manage the risk posed by the most serious sexual and violent offenders (MAPPA-eligible offenders) under the provisions of sections 325 to 327B of the Criminal Justice Act 2003.
- (b) They bring together the Police, Probation and Prison Services in each of the 42 Areas in England and Wales into what is known as the MAPPA Responsible Authority.
- (c) A number of other agencies are under a Duty To Co-operate (DTC) with the Responsible Authority. These include Social Services, Health Trusts, Youth Offending Teams, Jobcentre Plus and Local Housing and Education Authorities.
- (d) The Responsible Authority is required to appoint two Lay Advisers to sit on each MAPPA area Strategic Management Board (SMB) alongside senior representatives from each of the Responsible Authority and duty to co-operate agencies.
- (e) Lay Advisers are members of the public with no links to the business of managing MAPPA offenders and act as independent, yet informed, observers; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring to the SMB their understanding and perspective of the local community (where they must reside and have strong links).

## How MAPPA works

- MAPPA-eligible offenders are identified and information about them is shared by the agencies in order to inform the risk assessments and risk management plans of those managing or supervising them.
- In the majority of cases that is as far as MAPPA extends but in some cases, it is determined that active multi-agency management is required. In such cases there will be regular MAPPA meetings attended by relevant agency practitioners.
- There are 3 categories of MAPPA-eligible offender: **Category 1** - registered sexual offenders; **Category 2** – (in the main) violent offenders sentenced to imprisonment for 12 months or more; and **Category 3** – offenders who do not qualify under categories 1 or 2 but who currently pose a risk of serious harm.
- There are three management levels intended to ensure that resources are focussed upon the cases where they are most needed; generally those involving the higher risks of serious harm. **Level 1** involves ordinary agency management (i.e. no MAPPA meetings or resources); **Level 2** is where the active involvement of more than one agency is required to manage the offender but the risk management plans do not require the attendance and commitment of resources at a senior level. Where senior oversight is required the case would be managed at **Level 3**.

MAPPA is supported by ViSOR. This is a national IT system for the management of people who pose a serious risk of harm to the public. The police have been using ViSOR since 2005 but, since June 2008, ViSOR has been fully operational allowing, for the first time, key staff from the Police, Probation and Prison Services to work on the same IT system, thus improving the quality and timeliness of risk assessments and of interventions to prevent offending. The combined use of ViSOR increases the ability to share intelligence across organisations and enable the safe transfer of key information when these high risk offenders move, enhancing public protection measures. All MAPPA reports from England and Wales are published online at: [www.justice.gov.uk](http://www.justice.gov.uk)

# MAPPA Statistics

<b>MAPPA-eligible offenders on 31 March 2011</b>				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 1	916	207	-	1,123
Level 2	59	17	13	89
Level 3	6	4	0	10
<b>Total</b>	<b>981</b>	<b>228</b>	<b>13</b>	<b>1,222</b>

<b>MAPPA-eligible offenders in Levels 2 and 3 by category (yearly total)</b>				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 2	207	223	35	465
Level 3	12	13	3	28
<b>Total</b>	<b>219</b>	<b>236</b>	<b>38</b>	<b>493</b>

<b>RSOs cautioned or convicted for breach of notification requirements</b>	<b>2</b>
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<b>Restrictive orders for Category 1 offenders</b>	
<b>SOPOs, NOs &amp; FTOs imposed by the courts</b>	
SOPOs	49
NOs	2
FTOs	2

<b>Level 2 and 3 offenders returned to custody for breach of licence or sent to custody for breach of SOPO</b>				
	<b>Category 1: Registered sex offenders</b>	<b>Category 2: Violent offenders</b>	<b>Category 3: Other dangerous offenders</b>	<b>Total</b>
<b>Breach of licence</b>				
Level 2	3	2	0	5
Level 3	2	2	0	4
Total	5	4	0	9
<b>Breach of SOPO</b>				
Level 2	0	-	-	0
Level 3	0	-	-	0
Total	0	-	-	0

<b>Total number of Registered Sexual Offenders per 100,000 population</b>	<b>88</b>
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This figure has been calculated using the 2010 Mid-Year Population Estimate published by the Office for National Statistics on 30 June 2011, excluding those aged less than ten years of age.

# Explanation commentary on statistical tables

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## MAPPA background

The totals of MAPPA-eligible offenders, broken down by category, reflect the picture on 31 March 2011 (i.e. they are a snapshot). The rest of the data covers the period 1 April 2010 to 31 March 2011.

**(a) MAPPA-eligible offenders** – there are a number of offenders defined in law as eligible for MAPPA management, because they have committed specified sexual and violent offences or they currently pose a risk of serious harm, although the majority (94% this year) are actually managed under ordinary agency (Level 1) arrangements rather than via MAPP meetings.

**(b) Registered Sexual Offenders (RSOs)** – those who are required to notify the police of their name, address and other personal details and to notify any changes subsequently (this is known as the “notification requirement.”) Failure to comply with the notification requirement is a criminal offence which carries a maximum penalty of 5 years’ imprisonment.

**(c) Violent Offenders** – this category includes violent offenders sentenced to imprisonment or detention for 12 months or more, or detained under a hospital order. It also includes a small number of sexual offenders who do not qualify for registration and offenders disqualified from working with children.

**(d) Other Dangerous Offenders** – offenders who do not qualify under the other two MAPPA-eligible categories, but who currently pose a risk of serious harm which requires management via MAPP meetings.

**(e) Breach of licence** – offenders released into the community following a period of imprisonment of 12 months or more will be subject to a licence with conditions (under probation supervision). If these conditions are not complied with, breach action will be taken and the offender may be recalled to prison.

**(f) Sexual Offences Prevention Order (SOPO)** – a court may make a SOPO at the time of dealing with certain sexual offenders or when the police make a special application on account of the offender’s behaviour in the community. The full order lasts for a minimum of five years, and can last indefinitely. A SOPO will require the subject to register as a sexual offender and can include conditions, for example to prevent the offender loitering near schools or playgrounds. If the offender fails to comply with (i.e. breaches) the requirements of the order, he can be taken back to court and may be liable to up to five years’ imprisonment.

**(g) Notification Order** – this requires sexual offenders who have been convicted overseas to register with the police, in order to protect the public in the UK from the risks that they pose. The police may apply to the court for a notification order in relation to offenders who are already in the UK or are intending to come to the UK.

**(h) Foreign Travel Orders** – these prevent offenders with convictions for sexual offences against children from travelling abroad where this is necessary to protect children from the risk of sexual harm.

# Achievements

## All Wales MAPPA Conference



### Speakers at the conference (from left):

Stephen Hanvey	Circles UK
Amy Howard	Circles UK
DCI Jane MacKay	South Wales Police
Adam Gotley	Wales Probation Trust (Chair)
Shelley Scott	Public Protection and Mental Health Group, NOMS.
DCI Martin Davies	Dyfed–Powys Police
Andy Sansom	Mental Health Casework Section – PPMHG, NOMS.
<b>Not in picture:</b>	Alison Lewis (HMP Parc)
	Richard Booty (HMP Cardiff)

To build upon already well-established working relationships, an All Wales MAPPA Conference was held on the 6th April 2011 at the Gregynog Conference Centre, Newtown. Representatives from across Welsh Responsible Authorities (Police, Prison and Probation ) together with Duty to Co-operate Agencies (Jobcentre Plus, Local Authorities and Health Bodies ) considered and shared best practice on the management of offenders. Practitioners also discussed and heard updates on the national and regional MAPPA processes, the new Child Sex Offender Disclosure Scheme (known as Sarah's Law ) and the Prison Perspective.

## Inspection of MAPPA

This March we benefitted from a Thematic Inspection of MAPPA, carried out by HM Joint Inspectorates of Probation and Constabulary. This focused on the work of the Swansea Team who made great efforts to deliver a successful inspection. Initial feedback from the inspectors was very positive and all suggestions for improvement have been acted on. We look forward to the publication of the full report in the near future and welcome the contribution to constant improvement.

## Strategic Management Board

This has been a year of improvement and building on the success of previous years. The Chair has moved to Matt Jukes from Angela Cossins and we are grateful for her work to create a resilient and effective SMB. The co-chairs (Police, Probation and Prisons) continue to work even more closely and effectively together to get the best public protection in South Wales.

We welcome new members, Lynette Evans representing CAFCASS, Tony Young of RCT CBC who now provides our link with Local Safeguarding Children Boards, Barbara Ranger, Linking us with Local Criminal Justice Boards and Lynda Williams, representing Cwm Taf Health Board.

We must also thank Dan Griffiths, who retired as a Lay Adviser.

## ViSOR and Document Set Pilots

South Wales has contributed enthusiastically to both the above and will fully implement the revised national document set from 1/8/11.

ViSOR access and use for Offender Managers will be improved as a result of the learning from the pilot.

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Prawf Cymru  
Wales Probation



**SOUTH WALES POLICE**  
**HEDDLU DE CYMRU**