

West Midlands



Annual Report 2010-11



Intro

Welcome to the West Midlands MAPPA Annual Report 2010-11

This report from the West Midlands MAPPA Strategic Management Board highlights the ongoing commitment of all agencies to work together to manage those offenders convicted of violent or sexual offences. The work of the Board continues to benefit from the contribution from our two Lay Advisers who provide the 'critical friend' element to our work. During the last year, the former Probation Areas of West Midlands and Staffordshire merged to become a joint Trust. The amalgamation has helped us identify the benefit of greater cross-county information sharing, establishing protocols on managing offenders who 'cross the border' and learning from each other's best practice.

Like all public authorities, the many agencies and organisations that work within MAPPA are having to look long and hard at their resources, and how best to use them in order to ensure that they are as cost-efficient as possible while retaining the ability to offer a robust and effective response to protecting the public. In light of this, we have found it encouraging to note the continuing commitment of our colleagues from the various agencies to work together to co-ordinate the safest means of managing some of the most risky members of our community.

The MAPPA level system explained in this report allows resources to be prioritised for those offenders assessed as requiring higher levels of management oversight than others. However, for all offenders the aim remains the same – to reduce the risk of further offending through the twin-track approach of reducing risk through the use of programmes e.g. the community sex offender programme, and managing risk through the use of restrictions such as additional licence conditions prohibiting certain activities.

Safeguarding children and vulnerable adults remains a key element of all work within MAPPA. Those agencies responsible for delivering services to adult offenders are always conscious of the need to keep 'in sight' any children involved with the offender, referring any concerns to children's services for advice. As ever, **safeguarding is everyone's business.**

Child Sex Offender Disclosure Scheme

In previous years, the MAPPA Strategic Management Board and Birmingham Safeguarding Board have supported joint work aimed at promoting safeguarding through the voluntary organisation Stop It Now, providing information to groups of parents and carers on how to keep their children safe. Helpful materials for parents can now be found at www.parentsprotect.co.uk, a website sponsored by the Home Office.

Linked to this is the launch of the Child Sex Offender Disclosure Scheme led by West Midlands Police. From August 2010 to 31 March 2011, 25 enquiries were received from members of the public for consideration of disclosure of information regarding a person about whom they had concerns. Each enquiry was carefully considered and researched, and out of the 25 received, two cases resulted in a disclosure being made.

Working together

Although serious violent and sexual offending makes up a small proportion of all recorded crime, it inevitably causes the greatest concern. While risk can never be totally eliminated, it can be managed with public protection a priority for all agencies involved in MAPPA working together to reduce risk and manage individuals within the community.

What is MAPPA?

MAPPA background

- (a) MAPPA (Multi-Agency Public Protection Arrangements) are a set of arrangements to manage the risk posed by the most serious sexual and violent offenders (MAPPA-eligible offenders) under the provisions of sections 325 to 327B of the Criminal Justice Act 2003.
- (b) They bring together the Police, Probation and Prison Services in each of the 42 Areas in England and Wales into what is known as the MAPPA Responsible Authority.
- (c) A number of other agencies are under a Duty To Co-operate (DTC) with the Responsible Authority. These include Social Services, Health Trusts, Youth Offending Teams, Jobcentre Plus and Local Housing and Education Authorities.
- (d) The Responsible Authority is required to appoint two Lay Advisers to sit on each MAPPA area Strategic Management Board (SMB) alongside senior representatives from each of the Responsible Authority and duty to co-operate agencies.
- (e) Lay Advisers are members of the public with no links to the business of managing MAPPA offenders and act as independent, yet informed, observers; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring to the SMB their understanding and perspective of the local community (where they must reside and have strong links).

How MAPPA works

- MAPPA-eligible offenders are identified and information about them is shared by the agencies in order to inform the risk assessments and risk management plans of those managing or supervising them.
- In the majority of cases that is as far as MAPPA extends but in some cases, it is determined that active multi-agency management is required. In such cases there will be regular MAPPA meetings attended by relevant agency practitioners.
- There are 3 categories of MAPPA-eligible offender: **Category 1** - registered sexual offenders; **Category 2** – (in the main) violent offenders sentenced to imprisonment for 12 months or more; and **Category 3** – offenders who do not qualify under categories 1 or 2 but who currently pose a risk of serious harm.
- There are three management levels intended to ensure that resources are focussed upon the cases where they are most needed; generally those involving the higher risks of serious harm. **Level 1** involves ordinary agency management (i.e. no MAPPA meetings or resources); **Level 2** is where the active involvement of more than one agency is required to manage the offender but the risk management plans do not require the attendance and commitment of resources at a senior level. Where senior oversight is required the case would be managed at **Level 3**.

MAPPA is supported by ViSOR. This is a national IT system for the management of people who pose a serious risk of harm to the public. The police have been using ViSOR since 2005 but, since June 2008, ViSOR has been fully operational allowing, for the first time, key staff from the Police, Probation and Prison Services to work on the same IT system, thus improving the quality and timeliness of risk assessments and of interventions to prevent offending. The combined use of ViSOR increases the ability to share intelligence across organisations and enable the safe transfer of key information when these high risk offenders move, enhancing public protection measures. All MAPPA reports from England and Wales are published online at: www.justice.gov.uk

MAPPA Statistics

MAPPA-eligible offenders on 31 March 2011				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 1	2,166	1,047	-	3,213
Level 2	33	82	14	129
Level 3	2	2	4	8
Total	2,201	1,131	18	3,350

MAPPA-eligible offenders in Levels 2 and 3 by category (yearly total)				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 2	173	247	46	466
Level 3	9	10	15	34
Total	182	257	61	500

RSOs cautioned or convicted for breach of notification requirements	88
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Restrictive orders for Category 1 offenders	
SOPOs, NOs & FTOs imposed by the courts	
SOPOs	72
NOs	3
FTOs	0

Level 2 and 3 offenders returned to custody for breach of licence or sent to custody for breach of SOPO				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Breach of licence				
Level 2	13	33	7	53
Level 3	2	2	0	4
Total	15	35	7	57
Breach of SOPO				
Level 2	0	-	-	0
Level 3	0	-	-	0
Total	0	-	-	0

Total number of Registered Sexual Offenders per 100,000 population	96
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This figure has been calculated using the 2010 Mid-Year Population Estimate published by the Office for National Statistics on 30 June 2011, excluding those aged less than ten years of age.

Explanation commentary on statistical tables

MAPPA background

The totals of MAPPA-eligible offenders, broken down by category, reflect the picture on 31 March 2011 (i.e. they are a snapshot). The rest of the data covers the period 1 April 2010 to 31 March 2011.

(a) MAPPA-eligible offenders – there are a number of offenders defined in law as eligible for MAPPA management, because they have committed specified sexual and violent offences or they currently pose a risk of serious harm, although the majority (94% this year) are actually managed under ordinary agency (Level 1) arrangements rather than via MAPP meetings.

(b) Registered Sexual Offenders (RSOs) – those who are required to notify the police of their name, address and other personal details and to notify any changes subsequently (this is known as the “notification requirement.”) Failure to comply with the notification requirement is a criminal offence which carries a maximum penalty of 5 years’ imprisonment.

(c) Violent Offenders – this category includes violent offenders sentenced to imprisonment or detention for 12 months or more, or detained under a hospital order. It also includes a small number of sexual offenders who do not qualify for registration and offenders disqualified from working with children.

(d) Other Dangerous Offenders – offenders who do not qualify under the other two MAPPA-eligible categories, but who currently pose a risk of serious harm which requires management via MAPP meetings.

(e) Breach of licence – offenders released into the community following a period of imprisonment of 12 months or more will be subject to a licence with conditions (under probation supervision). If these conditions are not complied with, breach action will be taken and the offender may be recalled to prison.

(f) Sexual Offences Prevention Order (SOPO) – a court may make a SOPO at the time of dealing with certain sexual offenders or when the police make a special application on account of the offender’s behaviour in the community. The full order lasts for a minimum of five years, and can last indefinitely. A SOPO will require the subject to register as a sexual offender and can include conditions, for example to prevent the offender loitering near schools or playgrounds. If the offender fails to comply with (i.e. breaches) the requirements of the order, he can be taken back to court and may be liable to up to five years’ imprisonment.

(g) Notification Order – this requires sexual offenders who have been convicted overseas to register with the police, in order to protect the public in the UK from the risks that they pose. The police may apply to the court for a notification order in relation to offenders who are already in the UK or are intending to come to the UK.

(h) Foreign Travel Orders – these prevent offenders with convictions for sexual offences against children from travelling abroad where this is necessary to protect children from the risk of sexual harm.

Local page

Multi-Agency Public Protection Arrangements in the West Midlands

MAPPA Support Team

West Midlands Police
Room 710A
Lloyd House
Colmore Circus Queensway
Birmingham B4 6NQ
Tel: 0121 609 6954

Staffordshire and West Midlands Probation

Tel: 0121 248 6666
www.SWMprobation.gov.uk

West Midlands Police

Tel: 0345 113 5000
www.west-midlands.police.uk

Public Protection Units

Birmingham

Birmingham North
Sutton Coldfield Police Station
Lichfield Road
Sutton Coldfield B74 2NR

Birmingham South
Bournville Police Station
341 Bournville Lane
Birmingham B30 1QZ

Birmingham East
Stechford Police Station
Station Road, Stechford
Birmingham B33 8RR

Birmingham West and Central
Ladywood Police Station
Ladywood Middleway
Birmingham B16 8SY

Coventry

Coventry Police Station
Little Park Street
Coventry CV1 2JX

Solihull

Solihull North Police Station
Ceolmund Crescent, Chelmsley Wood
Solihull B37 5UB

Dudley

Halesowen Police Station
Laurel Lane, Halesowen
Dudley B63 3JA

Sandwell

Smethwick Police Station
Pidcock Road, Smethwick
Warley B66 3BL

Walsall

Bloxwich Police Station
Station Street, Bloxwich
Walsall WS3 2PD

Wolverhampton

Wolverhampton Central Police Station
Bilston Street
Wolverhampton WV1 3AA

Youth Offending Teams

Birmingham	Tel: 0121 464 0600
Coventry	Tel: 02476 831414
Dudley	Tel: 01384 813060
Sandwell	Tel: 0121 557 8804
Solihull	Tel: 0121 779 1720
Walsall	Tel: 01922 714966
Wolverhampton	Tel: 01902 553722

Her Majesty's Prison Service

www.hmprisonservice.gov.uk

Victim Support

Tel: 0845 30 30 900
www.victimsupport.org.uk

All MAPPA reports from England and Wales are published online at:
www.justice.gov.uk

